



Tackling Root causes Upstream of Unhealthy Urban Development

# Strategic planning for healthy city regions: Beyond Covid-19

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# Context – C21st urban demographic

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- Research by Hall and Pain (2006, 2008) on the emergence of **functionally networked** 'mega-city regions' **interconnected by dense travel flows** in the US, China, Europe etc. .
- Research and policy have emphasised the **positive spillovers** arising from intense flows of labour, knowledge and capital, while potential **negative spillovers** have lacked attention.



**the polycentric metropolis:**  
learning from mega-city regions in europe

22 May 2006      Written and edited by Peter Hall and Kathy Pain  
Published by James and James/Bartchord

The Polycentric Metropolis is the definitive POLMET final summary report, bringing together the key research findings in a highly readable, leading international book. With contributions from all eight research teams, it has been coordinated by the London-based team's research directors, Peter Hall and Kathy Pain.

Part 1, The Polycentric Metropolis: Strategic Mega-City Regions, is a single introductory chapter. Part 2, Studying the Polycentric Metropolis: Searching the Mega-City Region, has four chapters which analyse Amsterdam and the polycentric Mega-City Region by measuring information flows. Part 3, Understanding the Polycentric Metropolis: Action, Networks, Regions, has three chapters which make qualitative judgements from hundreds of interviews with executives and senior managers in eight key Advanced Producer Service sectors in the eight regions.

In Part 4, Valuing the Polycentric Metropolis: Regional Identities, Regional Policies, eight chapters from the regional research teams emphasize some of their special characteristics including recent policy responses to the challenges of strategic planning and delivery. Finally Part 5, Planning the Polycentric Metropolis: The Challenges of Policy, focuses on three policy questions. In a single chapter, it aims to lay general conclusions before setting policy responses in a common framework and suggesting an agenda for continuing research.



**regional studies special issue:**  
globalisation, city-regions and polycentricity in n-w europe

February 2007      Guest Editors: Michael Haylor, Robert Klofmer and Maria Soledad

The main objective of this special issue of *Regional Studies* is to build on the key theoretical insights and the findings of the POLMET project by providing a critical and up-to-date synthesis of the current research in the region of the Polycentric Metropolis. To do this, the special issue is divided into two sections. The first section is devoted to the study of the regional system as a whole, and the second section is devoted to the study of the regional system in the context of the wider world. The special issue is edited by Michael Haylor, Robert Klofmer and Maria Soledad.

An introductory editorial:  
The POLMET project is creating the theoretical framework for the study of European mega-city regions. In this context, an article that offers a critical and up-to-date synthesis of the current research in the region of the Polycentric Metropolis is a key contribution to the project.

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**built environment special issue:**  
reflections on the polycentric metropolis

22 May 2006      Guest Editors: Ludovic Hubert, Frank J. Conroy and Alan Thierstein

This special issue of *Built Environment* develops in greater detail the key policy implications arising from the POLMET project, described in more detail in the final chapter of the book *The Polycentric Metropolis*.

Following the editors' introduction, contributors have each set out their key research findings and address three specific questions:  
- How can the polycentric metropolis be better understood?  
- How can the polycentric metropolis be better managed?  
- What can the emerging lessons of this research tell us about the future of the polycentric metropolis?

What can the emerging lessons of this research tell us about the future of the polycentric metropolis and the role of the built environment in this process?

What strategies need to be developed to address the key policy implications of the POLMET project?

A final chapter, 'Reflections on the Polycentric Metropolis: A Policy Agenda for the Future', sets out a policy agenda for the future of the polycentric metropolis and the role of the built environment in this process.

# Travel flows – Spillover effects

Example:

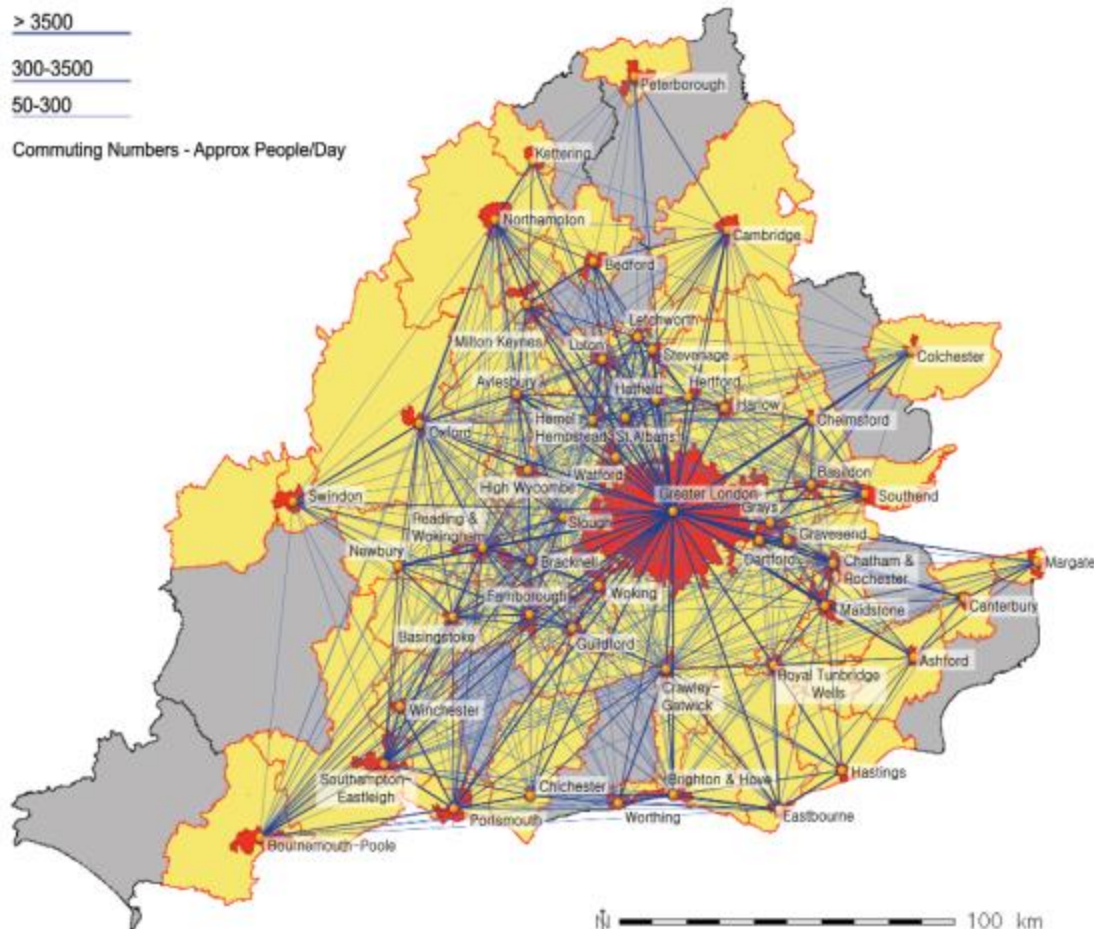
## European North-West Europe Regional Development Fund research - Southern England

> 3500

300-3500

50-300

Commuting Numbers - Approx People/Day



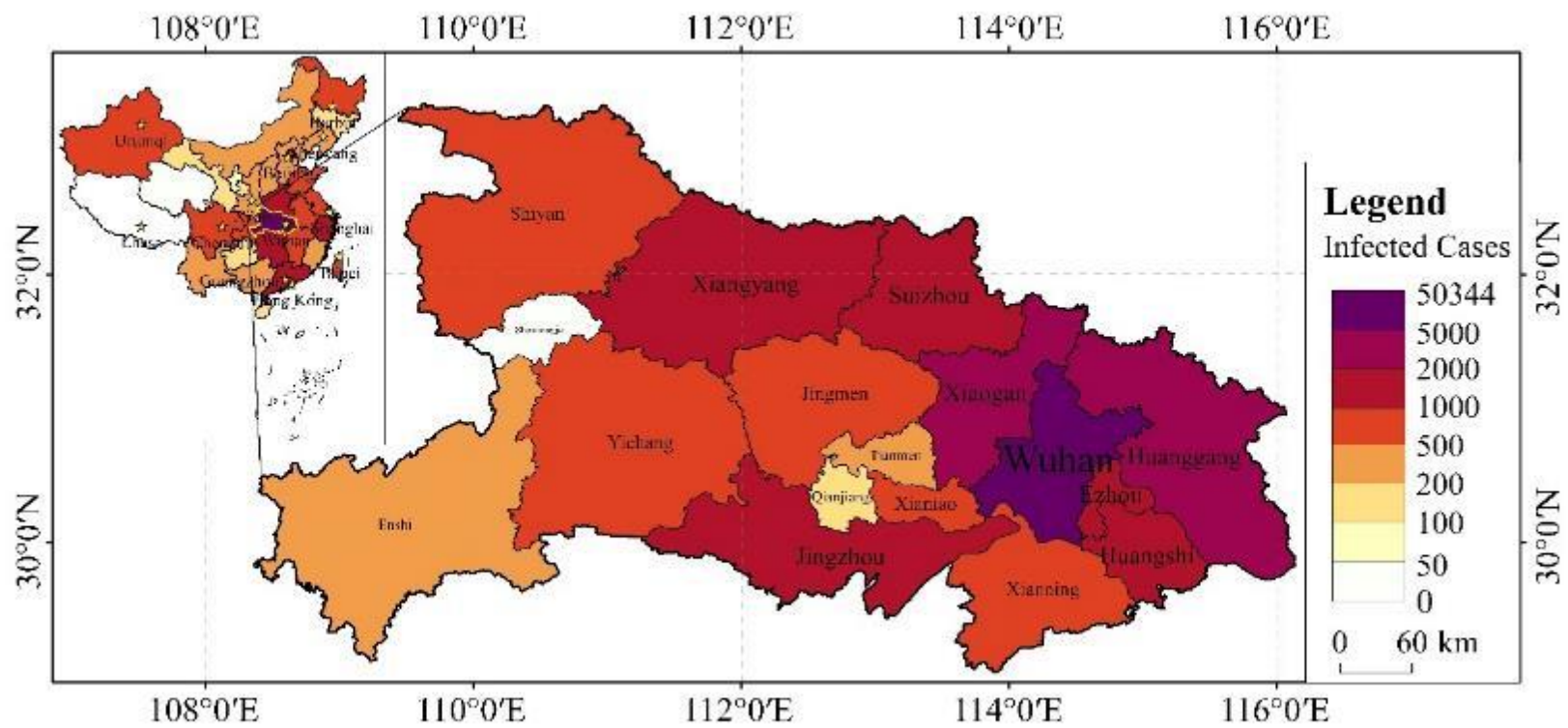
- Strong **radial ‘hub and spoke’ flows** on key corridors (rail, motorway) to and from London.
- **Cross flows** – sign of **positive economic spillovers**.
- **BUT uneven development spatially** – densely networked cross flows **NW, W, SW of London**.
- **Negative environmental** spillover effects.
- The Randstad, Netherlands – “If all cities in the region were equally well connected to each other in terms of commuter flows, it would be... **“a clear recipe for traffic chaos and environmental degradation”** (van der Werff et al, 2005, p.19).

- **Wuhan** - The largest, **most economically vibrant city in central China** and the leading agglomeration in a city region with the designated role in China's central government planning system, of promoting inland development (CSC, 2016; NDRC, 2016).
- **State investment in an efficient regional inter-city transportation network** to promote positive spillovers through human travel flows, has been a central plank in policies to develop the city region economically and contribute to coastal-inland levelling up.
- **68,135 Covid-19 cases** reported in the Wuhan city-region **to May 2020**.
- Represented **81% of China's total infections** nationally, yet the region has just **4.23% of the national population** and occupies **only 1.94% of the national land mass** (NHC, 2020).
- **Looking into mobility in the Covid-19 'eye of the storm'**: Simulating virus spread and urban resilience in the Wuhan city region travel flow network, 2022, *Cities*: <https://doi.org/10.1016/j.cities.2022.103675> Shi, S., Pain, K. and Chen, X. Supported by the Hong Kong Research Grants Research Council.

- Analysis: investigated the **city region spatial spread of human transmitted Covid-19 viral contagion** as a spillover negative externality **transported through the travel flow network**.
- Focus: the **‘spontaneous’ structural responses** of a city region transport/travel human flow network to a contagious shock **as opposed to individual pathological characteristics** and **excluding Covid-19 state institutional interventions**.
- Time period: **1<sup>st</sup> January to 23<sup>rd</sup> January 2020** when Wuhan was locked down and other cities in the region followed suit.
- Data: **Baidu human mobility big data platform daily travel data** (qianxi.baidu.com) included inter-city human flow direction, scale and intra-city human flows (hourly time granularity, full coverage of prefecture cities, origin and destination city, city migration index, intra-city travel intensity proportionate to local population).

# Wuhan Covid-19 learning – 1

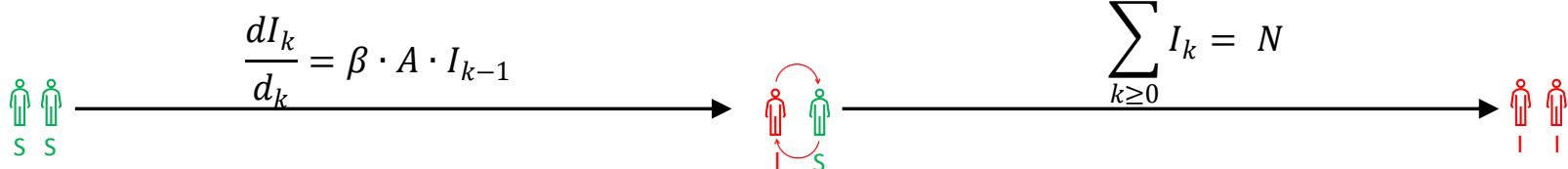
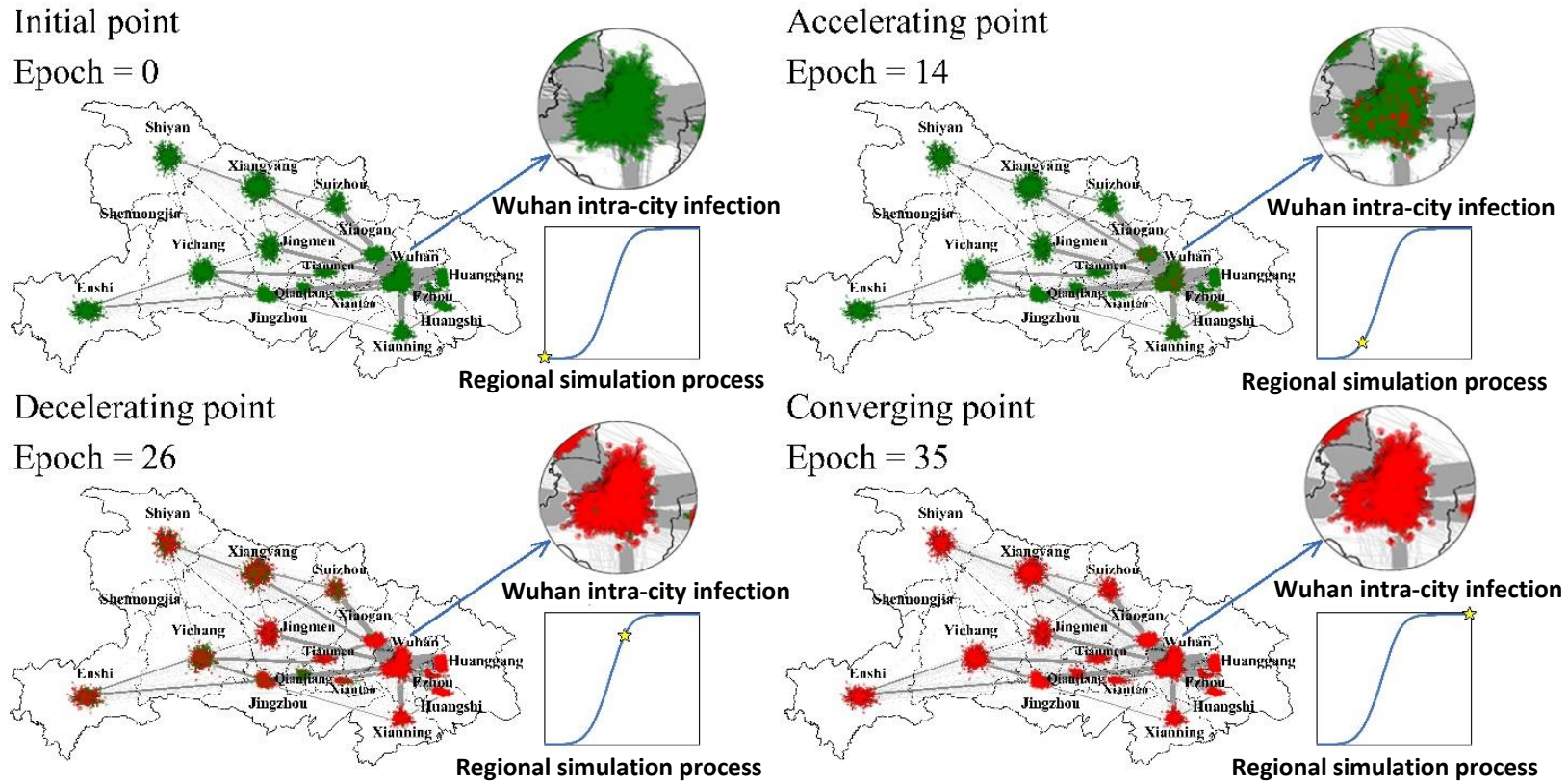
- In conventional city region network spillover studies, **major cities** are prioritised as the source of positive spatial spillovers which **allow other regional cities to ‘borrow size’** and technological advantages (Meijers et al., 2016).
- The case of Covid-19 demonstrates that the primacy of Wuhan in the human travel flow network gives it **region-wide influence in viral spatial spread and risk exposure.**
- If the source of contagion were external to the region in a future pandemic, as the **most internationally connected city in the region**, Wuhan would be the agglomeration **most exposed to infection** which it would then rapidly spread to other regional cities.
- And the city region **spatial spread of health services capacity and specialisms** is **heterogeneous.**



*The Spatial Distribution of Covid-19 Infected Cases in the Wuhan City Region (source: NHC).*

- **Regional cities are exposed to variable, spatially uneven contagion risk** in the event of an unregulated sudden viral infection outbreak.
- Spatially unequal exposure to viral contagion is **a counter dynamic** to travel flow **positive regional spillovers and levelling-up**.
- **Travel network intermediary ‘second order’ cities play a dominant role in viral spatial expansion** negative spillover effects.
- **Interlock the regional travel flow network and can speed up inter-urban contagion** exponentially once a virus reaches every city in the network.





*The Dynamic Process of the Covid-19 Infection in the Wuhan Regional Travel Flow Network (note: the epoch reflects the number of iterative steps needed to reach the infection status in the Wuhan city region; transmission is occurring within and across cities; the initial infected node is located in Wuhan; accelerating and decelerating points are determined by the width of the fitted Gaussian function).*

# Wuhan learning – Conclusion

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- **Mobility policy vigilance** is required to mitigate future viral contagion risks in city-regions characterized by balanced, well-connected human flow network structures.
- Pandemic intervention measures should be **tailored to the specific functional network positions of cities** to limit negative viral spillover effects while maintaining essential social, productivity and virtual positive city region spillovers.
- **Advanced planning for collective inter-city interventions** is required for coordinated agile time-sensitive strategic interventions to contain city region network diseconomies.
- Further research is needed to inform the construction of **interactive human flow data platforms** facilitating **in-time city region information sharing** and **coordinated rapid intervention responses** to future contagious viral outbreaks.

# BUT holistic health matters...

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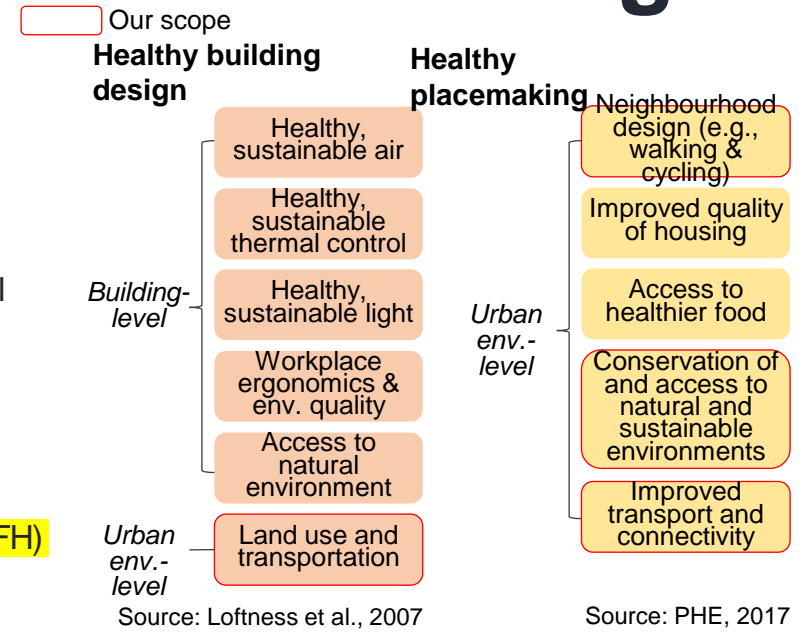


- **Life expectancy is not the same as *healthy* life expectancy** – increasing global urban population suffering from chronic (non-communicable) diseases (NCDs) associated with socio-economic inequality and co-morbidities with longevity.
- The focus of a 5 (extended to 6) years **TRUUD: *Tackling Root causes upstream of Unhealthy Urban Development consortium project*** funded by UKPRP Prevention Partnership, led by University of Bristol Medical School.
- Why is this important? **‘Hidden’ human suffering, a cost to productivity, a cost to government purses** in health services provision and treatment costs.
- Significantly, the ***causes of NCDs are associated with the urban environment*** and are outside the remit of health services.
- **NCDs are unevenly distributed spatially**, therefore health relevant data are needed to inform strategic planning and development decision-making.

# UKPRP PHASE UoReading agent-based modelling

Heeseo Rain Kwon

- **Healthier urban development/planning can include many topics:**
  - Various disciplinary approaches: often public health + design-oriented (e.g., architecture, urban design), engineering-oriented, policy-oriented (e.g. urban planning, real estate...) perspectives
  - Among the many topics related to healthy building design and healthy placemaking, our focus is on the urban environment, in particular, land use and transport (with a focus on walking and cycling), and access to essential functions including green space.
- **What we focus on for GMCA (scope):**
  - **Discipline:** Real estate sector **practice insights into healthier urban development and investment (e.g. around hubs) viability**
  - **Topic:** Potential **urban land use change scenarios** and **the implications of increased** working from home (WFH) for residents' **active mobility** (walking & cycling + bus considering multimodal transport)
  - **Health outcomes** **focus: primarily** obesity (measured in **BMI**), **air quality** and related outcomes (e.g., reduced risk of cardiovascular disease, cancer, diabetes; improved mental wellbeing), and **spatial analysis of active mobility-related health inequality** connected to the **socioeconomic divide of ability to WFH**
  - **Agent-based model:** test and experiment with the **feedback loop** (i.e., virtuous/vicious cycle) between **healthier urban development and healthier travel behaviour**



Building on the 15min neighbourhood concept outlined in the GMCA's July 2021 report regarding Streets for All

- **Density:** Optimal **resident population** that a given area can **accommodate sustainably** in terms of **health/well-being**, urban delivery and resource consumption. Can refer to **research evidence on the associations between 'good density' and improved risk adjusted returns on commercial RE investment** (Pain, 2020)
- **Proximity:** Between home, work, commercial area, educational centres, health facilities, public spaces and green spaces, etc.
- **Diversity:** mixed-use especially resi, comm and entertainment; **people - socio-economic, age, ethnicity etc.**
- **Digitalisation:** digital tools and solutions for enhancing inclusivity, resident participation, urban service delivery, bike sharing...

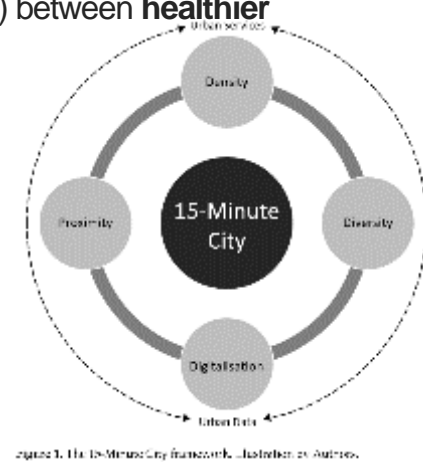
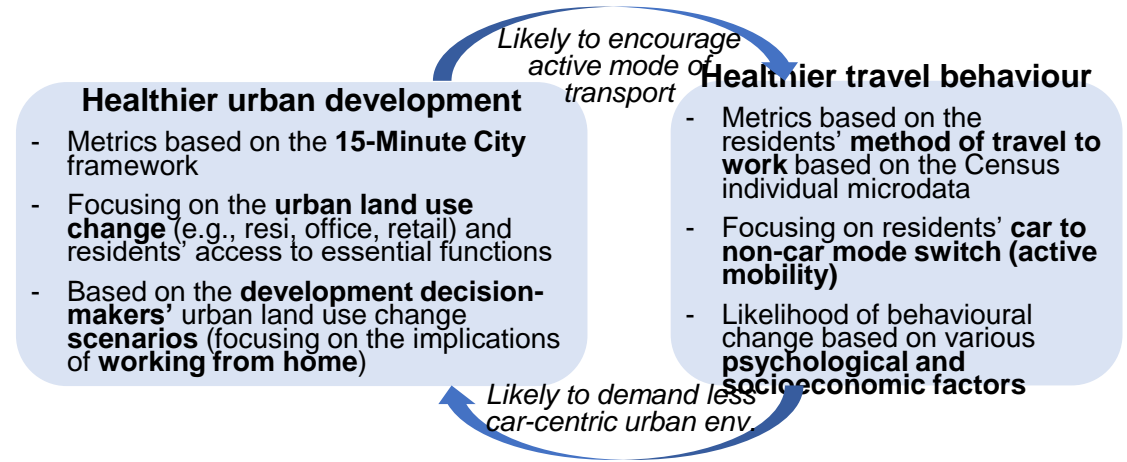


Figure 1. The 15-Minute City framework. Distribution by Andres. Source: Moreno et al., 2021

## **Builds on previous city region**

**research:** Focus urban real estate.

- The world's most valuable international financial asset – impacts **economic growth** positively, **climate change** negatively AND **societal health/wellbeing**.
- Institutional and private investor concern for sustainable development makes real estate **evidence and reporting** on environmental and social impact a **commercial imperative**.
- BUT **very little quantitative / qualitative evidence of health considerations**.

**Post-Covid-19 context opportunity:** The human behavioural shift from in-person to more online interaction has created a **need for urban land repurposing**.

**Real estate intervention aim:** Address the gap in health evidence to inform commercial real estate investment and spatial planning.

**Approach:** Informed by an actor network systems mapping approach.

**Objective:** Test the value of TRUUD health evidence for filling the gap in two investment decision-making scenarios in selected UK city regions:

1. **Brownfield site development**
2. **Investment appraisal**

**Question:** How can fund managers incorporate health considerations in portfolios to align with **societal and investor demand for healthier urban space** and **willingness to pay?**

# Why does this matter for China?



- A deep-seated post-Covid-19 real estate crisis in China.
  - A series of supporting policies launched by Beijing in the past year has begun to help economic output.
  - The International Monetary Fund has raised China GDP growth from 4.6% to 5%.
- 
- **Real estate and economic growth are linked.**
  - **NCDs and real estate development are linked.**
  - **Future NCDs, productivity and economic costs to governments are linked.**

The Times 06<sup>th</sup> June 2024

- In depth interviews and high-level meetings with experienced real estate actors informed **schematic mapping of the system of market behaviours**.
- An operational ring depicts the interaction and relations between actors within and between **investment, user, property and development markets**.
- Facilitates understanding of dynamic actor behaviours to inform a TRUUD real estate intervention 'Theory of Change' (ToC) to **encourage sustainable output with health considerations contributing to NCD reduction** and aligning with health and social value, while creating sustainable returns to investors.
- TRUUD health evidence in the property market (HAUS model - next slide bottom right quadrant) **monetarises benefits of health considerations in new stock** (bottom left) quadrant.
- The intervention aims to establish the endogenous and exogenous actor networks that contribute to **shared actor perceptions of norms shaping healthier resource deployment as a strategic outcome**.

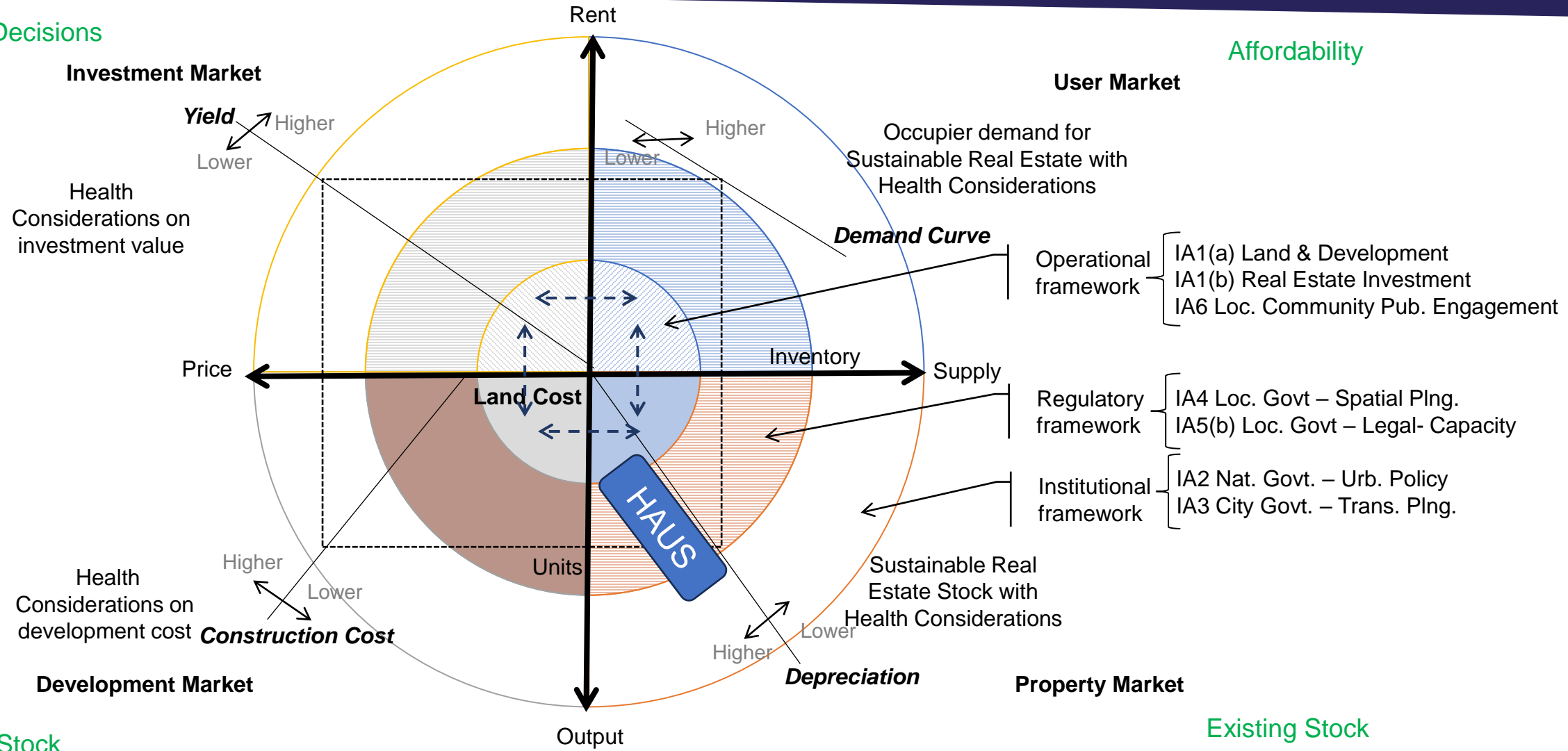
# Strategic overview

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Holding Decisions

Affordability



New Stock

Existing Stock



# Workshop discussion questions

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1. **Data availability** to inform state and commercial investment in post-Covid-19 city region development on health and social wellbeing value?
2. **Digital data technologies** and **online platform developments** for scraping and mapping communicable and non-communicable diseases?
3. **Feasibility of intra-city** and **city region level mapping** of granular linked socio-economic and spatial health inequalities?
4. **Place-relevant potential missing variables?**
5. **Availability of disaggregated and aggregated data** to establish causal relations?
6. **Challenges for promoting smarter coordinated strategy** for government regulation, health services, spatial and real estate development planning?

# Contact

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